Environmental Policy and its Impact on Industries in Japan

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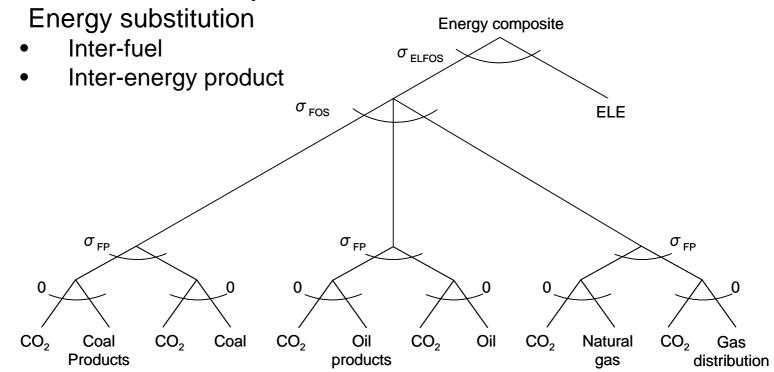
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Background

- Environmental policies will increase production costs, especially for energy intensive industries.
 - Strong opposition from Nippon Keidanren (Japan Business Federation) to environmental tax
 - Acceptability of policies
 - Mitigating negative impacts on energy intensive industries
- Which assistance program is more acceptable for the business to reduce CO₂ emissions?
 - 1. Tax exemption
 - 2. Free allocation of emission permits
- How much are welfare losses and CO₂ abatement costs of these assistance programs?

CGE Model of Japan

- CGE model of Japan
 - Static and multi-sectoral model
 - IO table of 2000
 - Software: GAMS/MPSGE
- Overview
 - Our model is mostly like conventional CGE models.

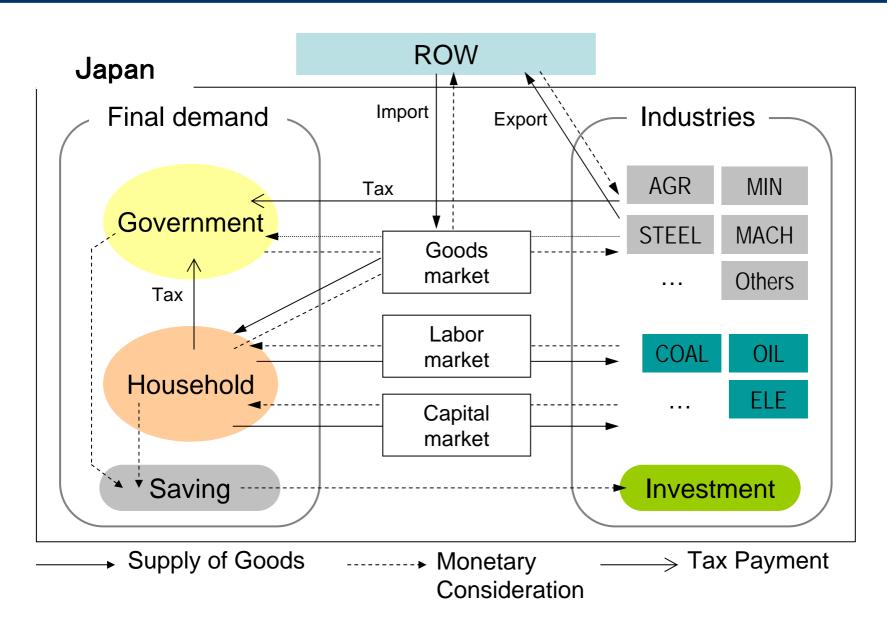


33 Industries

| Energy | Manufacturing | | Service | |
|------------------|---------------|---------------------|--------------|--------------------|
| Coal | Agriculture | Iron & Steel | Construction | Financial Services |
| Oil | Mining | Metal Products | Water | Public Services |
| Gas | Food | Machine | Waste | Private Services |
| Coal Products | Textile | Electric Machinery | Commerce | Business Services |
| Oil Products | Pulp | Transport Machinery | Real Estate | Others |
| Gas Distribution | Chemical | Recycle | Transport | |
| Electric Power | Clay | Other Manufacturing | Telecom | |

9 industries indicated in red are energy intensive.

Model Structure



3 Simulation Scenarios

The Goal of All Simulations:

CO₂ reduction by 16% (94% of 1990 level)

| Environmental Tax Policies: | | | | | | |
|---|-------------------|---|--|--|--|--|
| | 1. Uniform Tax | 2. 50% Exemption | | | | |
| Environmental Tax Rate (US\$/t-C) | All Industries: T | 9 Energy Intensive Industries: T_E Other Industries: T_O $T_E = T_O^*0.5$ | | | | |

T, T_E and T_O are endogenously determined to meet the target of 16% reduction.

3 Simulation Scenarios

| Emission Trading System: | | | | | |
|---|---|--|--|--|--|
| | 3. Partial Free Allocation | | | | |
| Price of Emission Permit (US\$/t-C) | All Industries: P | | | | |
| Allocation of Permits | 9 Energy Intensive Industries: Freely allocated Other Industries: Auctioned | | | | |

The Japanese Government introduce ETS to meet the target of 16% reduction. P is endogenously determined.

Economy-Wide Impact

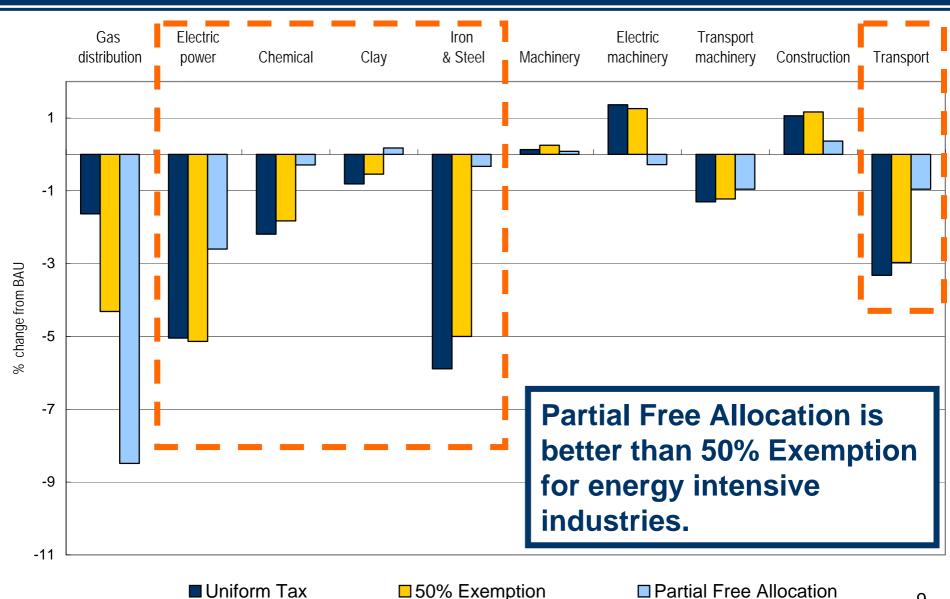
| | GDP (%*) | Social Welfare (%) | Environmental Tax Rate** (US\$/t-C) |
|-------------------------|-------------|--------------------|-------------------------------------|
| Uniform Tax | -0.71 | -0.18 | 165 (19,805 yen***) |
| 50% Exemption | -0.78 | -0.19 | 268 (32,142 yen) |
| Partial Free Allocation | -0.41 | -0.24 | 316 (37,935 yen) |

^{* %} Change from BAU ** Permit price in the Partial Free Allocation case *** 1 US\$ = 120 yen

2 Findings:

- 1. The assistance to energy intensive industries lead to more costs compared to the Uniform Tax case.
- 2. Partial Free Allocation is more costly than 50% Exemption. The reason is that the demand for permits is high because output levels of energy intensive industries don't decrease. 8

Sectoral Output (% change)



Conclusions

- 1. Assistance to energy intensive industries leads to more welfare loss and higher abatement costs compared to the no assistance case.
- 2. Partial Free Allocation of permits is the most costly to the whole economy but the most effective for the 9 energy intensive industries to accept the environmental policy.

Thank you!

Future Study

- Introducing Imperfect Competition to Energy Intensive Goods
- Dynamic Model
 - Dynamic optimization
 - The Impacts of Assistance to Energy Intensive Industries on Investment

Outline

- 1. Introduction
 - Background

- 2. Model
- 3. Simulation
 - Scenarios
 - Results
- 4. Conclusion

Simulation Scenarios

- CO₂ emissions are reduced by <u>16%</u> (to 94% of the level in 1990) in all scenarios.
- 2 types of environmental tax revenue recycling and free allocation of emission permits
 - 1. Uniform Tax
 - Uniform environmental tax is put on combustions of energy.
 - Environmental tax revenue funds government expenditure.
 - 2. 50% Exemptions
 - Differentiated Environmental Tax Rate
 - The tax rate for energy intensive industries is 50% level to other industries.
 - 3. Partial Free Allocation
 - Emission Trading System in Japan
 - All uses of fossil fuels require emission permits when combusted.
 - The government gives away permits freely only for energy intensive industries.
 - Other industries need to buy permits from the government.

Sectoral CO₂ Emission (% change)

