Fine-Scale Projections of Elderly Heat Stress and Associated Adaptation Costs in Japan

Takahiro Oyama

Center for Climate Change Adaptation
National Institute for Environmental Studies

Background

- Heat illness is becoming increasingly serious in Japan due to rising temperatures.
 - Mortality: often exceeds 1,000 per year—even 2,000 in 2024—surpassing deaths from natural disasters.
 - Emergency transport: tens of thousands per year, nearing 100,000 in 2018 and 2024.
- The heat illness risk will be made even worse by temperature rise and population aging.



Annual number of 35°C+ days and emergency transport cases (2008–2024)

Source: JMA(1), JMA(2), FDMA

Background

- Declines in mobility of elderly population and a severe shortage of care workers in Japan, underscore the need for fine-scale mapping of heat stress.
- Still, most existing studies have been conducted at the prefectural level.

Japan faces 570,000 care worker shortage in fiscal 2040

By AYAKA KIBI/ Staff Writer July 14, 2024 at 12:45 JST

Source: Asahi Shimbun (2024/7/14)

Nearly 70% of care service providers in Japan face labor shortage

KYODO NEWS - Oct 07, 2023 - 07:20 | All , Japan

Source: Kyodo News (2023/10/7)

Nursing Care Worker Numbers Fall to 2.13 Million; Demand is Growing Higher, but Pay Remains Low

Source: The Japan News (2025/3/19)

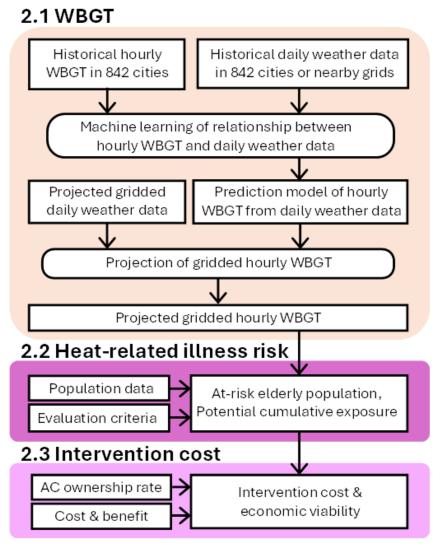
Objective

To project:

- 1. Distribution of at-risk elderly populations (AREP)* and cumulative exposure
 - * elderly populations in grids reach the current alert threshold (WBGT 33℃) or region-specific thresholds
- 2. Intervention costs (here, household AC installation and electricity subsidies)

Method (1): WBGT projection

- We developed a model to estimate hourly WBGT from daily weather data using machine-learning.
- Then, applied the model to CMIP6-based climate projections (NIES2020) (Ishizaki, 2021) to project hourly WBGT at high resolution (1-km grid).



Method (1): WBGT projection

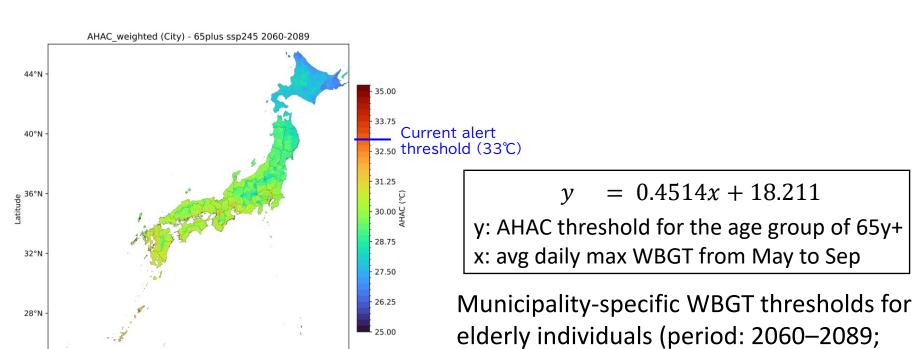
- For machine learning to construct a prediction model, two modeling approaches were compared:
 - 1. Extreme gradient boosting (XGBoost) model (Chen and Guestrin, 2016)
 - 2. Generalized linear model (with L1:LASSO and L2:Ridge regularization)
- Concept (Takakura et al., 2019):

$$WBGT_{c,d,hh} = f_{hh}(x_{c,d-1}, x_{c,d}, x_{c,d+1}, cos\theta_{c,d})$$

- ✓ $\chi_{c,d} = (T_{a,c,d}, T_{a(max),c,d}, T_{a(min),c,d}, RH_{c,d}, WS_{c,d}, SR_{c,d})$ where each variable represents city-level daily average / max / min temperature, relative humidity, wind speed, and solar radiation on day d in city c.
- $\checkmark \cos\theta_{c,d} = (\cos\theta_{c,d,0},...,\cos\theta_{c,d,23})$ where $\theta_{d,hh}$ is the solar zenith angle at hour hh on day d. If $\cos\theta_{d,hh} < 0$, it is set to zero.

Method (2): Heat illness risk distribution

- We estimated the distribution of at-risk elderly populations (AREP) by integrating projected WBGT and population.
 - ➤ AREP: elderly individuals (age≥65) in grids, which reach the current alert threshold (WBGT 33°C), or the region-specific thresholds (AHAC) (Oka et al. 2023).



138°E

126°E

130°E

134°E

Longitude

142°E

146°E

scenario: SSP2-4.5; avg of 5 GCMs)

No.7

Method (3): Intervention cost & benefit

Costs

- Air conditioner (AC) installation for AREP households w/o AC. Unit: US\$700 per household, 10 years
- Electricity subsidy (ES) for AREP households to lower financial barriers Unit: US\$167 per household, year
- Cooling shelter (CS) scenario, where the CS houses AREP w/o AC, was also considered
- A conventional discount rate for Japanese public investment (4%) is adopted (Otani et al. 2023).

Method (3): Intervention cost & benefit

Benefits (avoidable risk)

- Heatstroke deaths
 - \checkmark 2.57 \times 10⁻⁵ deaths per elderly person (2010–2022 avg)
 - \Rightarrow 969/year in 2030-2059, 840/year in 2060-2089
 - ✓ Unit: 1.33M USD/person (Fujimi et al., 2023)

Emergency transports

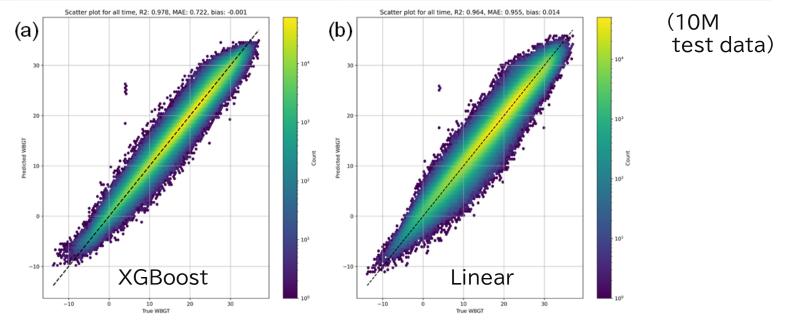
- \checkmark 1.04 × 10⁻³ cases per elderly person (2010–2024 avg)
- \Rightarrow 39,414/year in 2030-2059, 34,187/year in 2060-2089
- ✓ Unit: 890 USD/case (Beniko & Nakai, 2022; Tokyo Gov., 2004)

Risk reduction assumption

- ✓ AC-free households: 12.5% reduction (25%* total avoidable risk × 50% usage)
- ✓ AC-equipped households: 37.5% reduction (75%* total avoidable risk ×50% usage), source same as above.
 - *Based on Tokyo Medical Examiner (n.d.)
- Adjusted by AREP share in population
- Two discount rates are adopted (4% and 0.1% (Stern, 2006)).

Results (1): Accuracy of WBGT Prediction Models

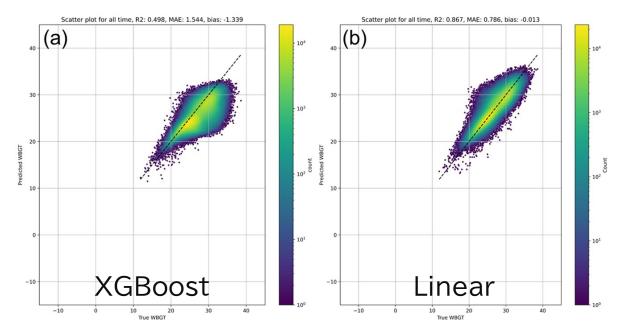
ML	XGBoost	Linear regression
All hours	R ² =0.98, MAE=0.74(℃)	R ² =0.96, MAE=0.95(°C)
By hour	R ² =0.96 \sim 0.99, MAE: 0.55 \sim 0.95, RMSE: 0.8 \sim 1.3, bias: -0.005 \sim 0.002	R^2 =0.93~0.97, MAE: 0.79~1.21, RMSE: 1.1~1.5, bias: 0.001~0.027



⇒ Both models were highly accurate, with MAE within ±1°C; XGBoost performed slightly better.

Results (1): Stress test for external validity

We trained models using datasets with low T_a
 (< 90th PCTL), then tested using datasets with high
 T_a(≥ 90th PCTL).

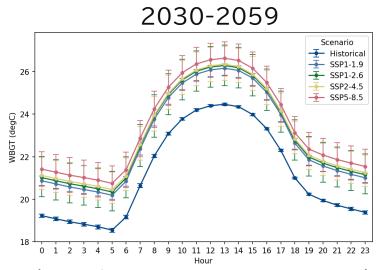


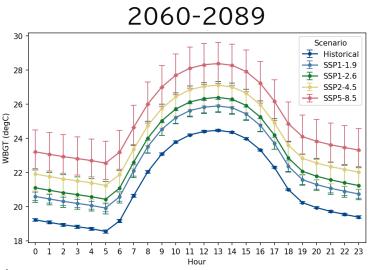
⇒XGB: Limited accuracy when T_a is high, Linear: Relatively stable "

⇒For applicability to unlearned conditions in future, we adopted the linear model.

Results (1): Projection of hourly WBGT

- We applied the prediction model to NIES2020 dataset to project future hourly WBGT.
 - ✓ Global Climate Models (GCMs): MIROC6, MRI-ESM2-0, ACCESS-CM2, IPSL-CM6A-LR, MPI-ESM1-2-HR
 - ✓ Emission Scenarios (SSP): SSP1-1.9/1-2.6/2-4.5/5-8.5
 - ✓ Periods: 2030–2059, 2060-2089
- Example: National mean WBGT in August (GCMs mean)
 - ✓ WBGT notably increased under higher-emission scenarios in 2060-2089. Peak occurs around 13:00.

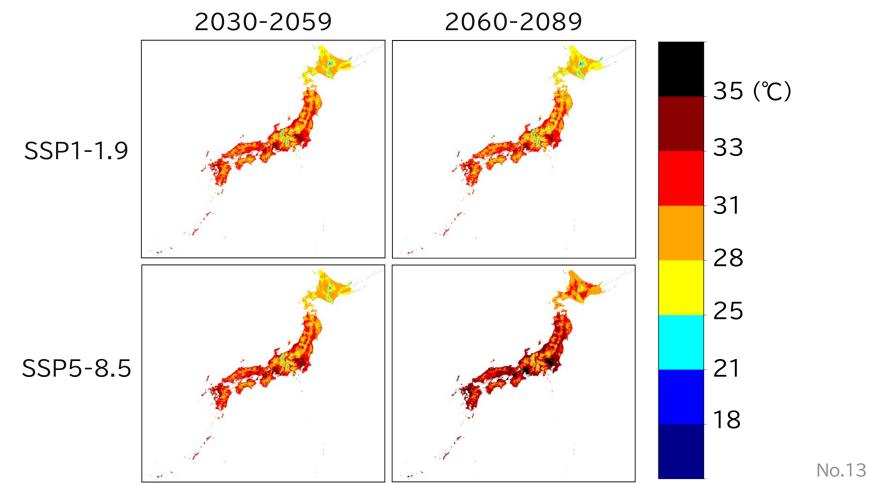




*Error bars represent GCM range (min-max).

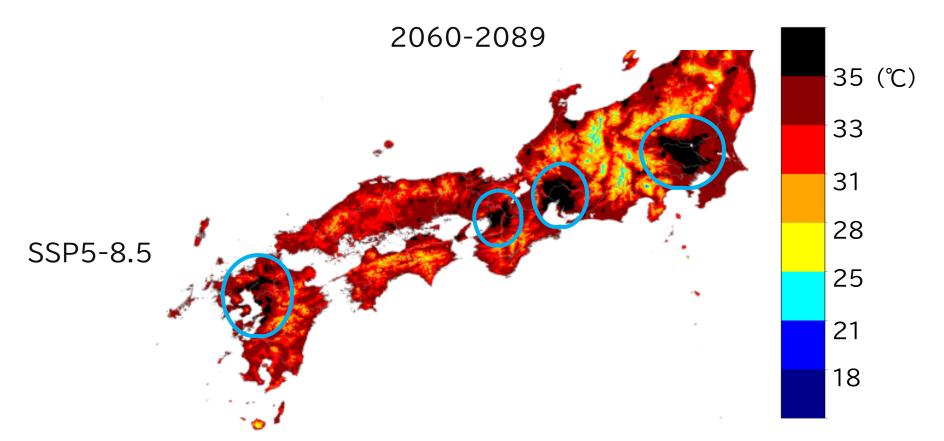
Results (1): Projection of hourly WBGT

- Example: Monthly maximum WBGT at 13 JST in August (5GCMs mean)
 - ✓ Higher under higher-emission scenarios, especially in lowlatitude and urban areas.



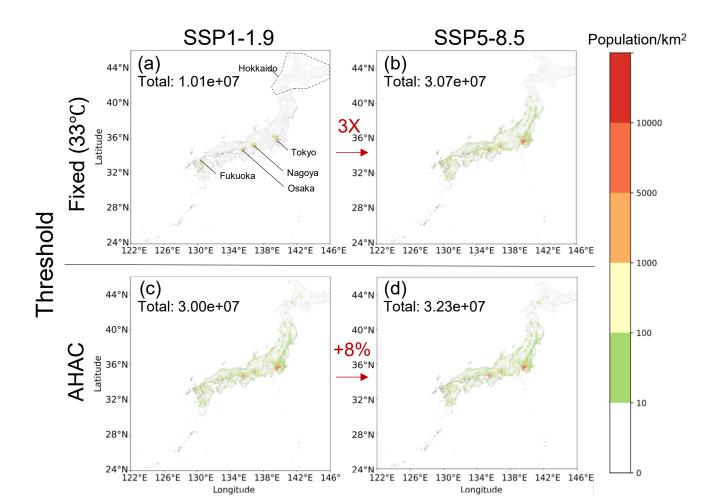
Results (1): Projection of hourly WBGT

- Example: Monthly maximum WBGT at 13 JST in August (5GCMs mean)
 - ✓ Projected to exceed 35 °C in many areas under SSP5-8.5 (2060–2089).



Results (2): AREP distribution (5GCMs mean, 2060–2089)

- Mainly concentrated in major urban areas.
 - Fixed: 10 million (SSP1-1.9) to 31 million (SSP5-8.5)
 - AHAC: 30 million (SSP1-1.9) to 32 million (SSP5-8.5)

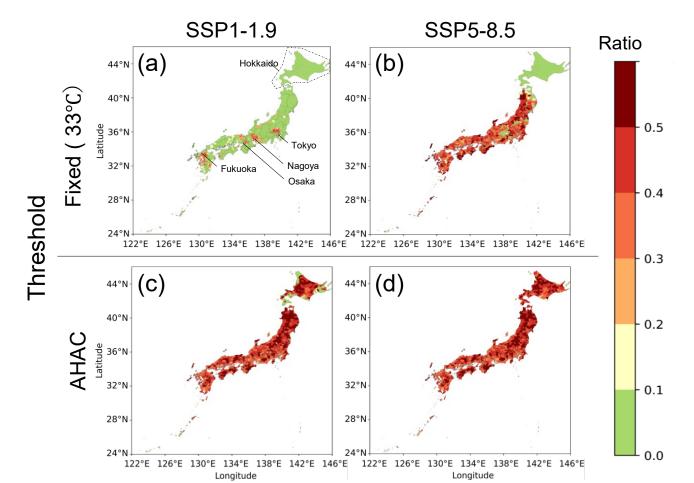


Results (2): AREP proportion (5GCMs mean, 2060–2089)

Fixed: SSP1-1.9: 40%+ is limited to metro regions.

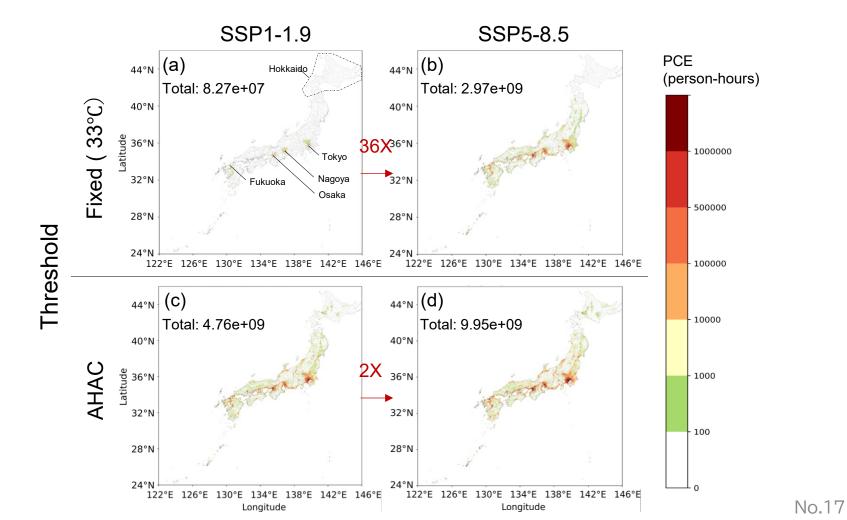
SSP5-8.5: // expands to broader area but Hokkaido.

AHAC: " across the country, including Hokkaido.



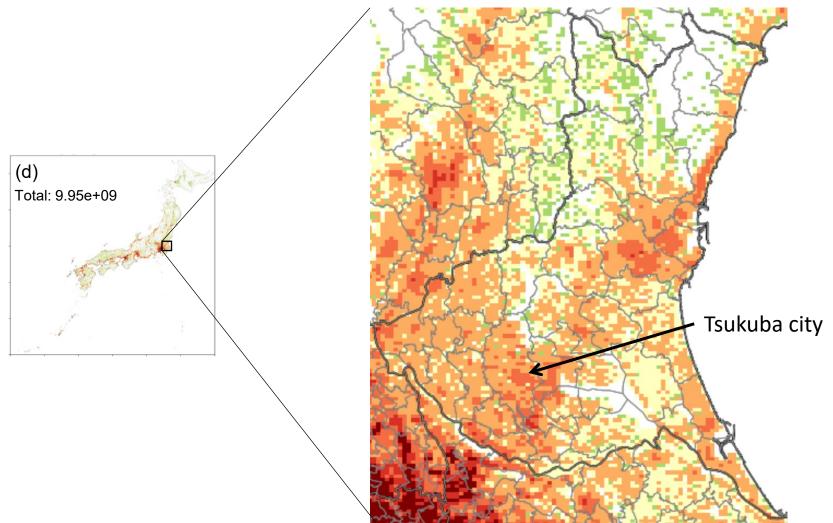
Results (2): Population exposure (5GCMs mean, 2060–2089)

- Fixed: 83 million (SSP1-1.9) to 3.0 billion (SSP5-8.5)
- AHAC: 4.8 billion (SSP1-1.9) to 10.0 billion (SSP5-8.5)



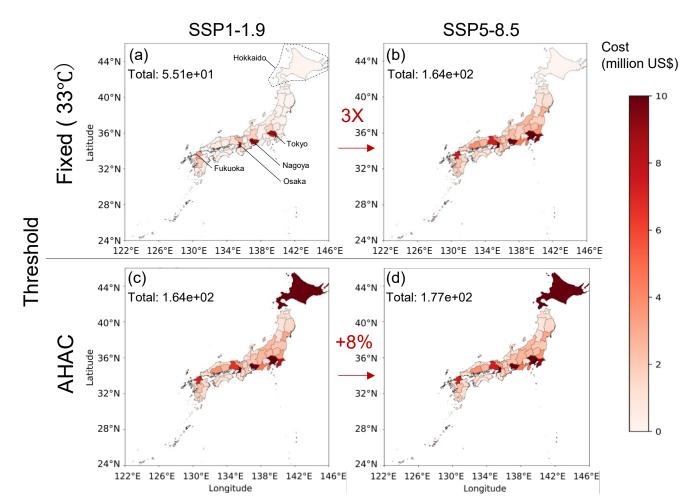
Results (2): Population exposure (5GCMs mean, 2060–2089)

If zoomed to Ibaraki Prefecture:



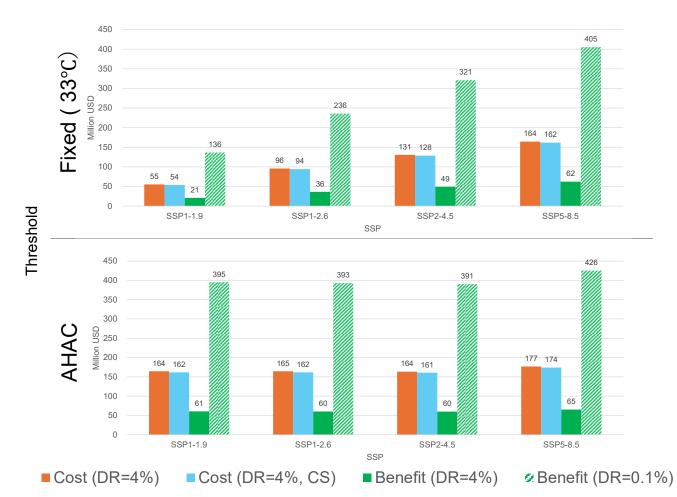
Results (3): Intervention Cost (5GCMs mean, 2060-2089)

- Fixed: 55 million (SSP1-1.9) to 164 million (SSP5-8.5)
- AHAC: 164 million (SSP1-1.9) to 177 million (SSP5-8.5), prominent in Hokkaido, where AC ownership is low (40%)



Results (3): Cost and benefit (5GCMs mean, 2060-2089)

- Under both thresholds, the costs were offset only under a low discount rate (0.1%) for future health impacts.
- Housing AREP to CS decreased the cost only by 2%.



Discussion: Key findings and implications

- Hourly and 1-km grid WBGT projections enable targeted and effective interventions for heat-related risks.
- AREP is projected to reach at least 10 million (SSP1-1.9).
 Under SSP5-8.5 or with region-specific thresholds,
 the number could reach 32 million, over 40% of the pop in most municipalities.
- The current uniform threshold (WBGT 33°C) may underestimate the magnitude and spatial extent of heatstroke risk compared to AHAC. This is particularly critical in cooler regions and among vulnerable populations such as the elderly.
- Intervention costs are substantial (55–177 million USD per year), yet justifiable under low discount rate, highlighting the importance of ethical considerations for future generations.

Discussion: Next steps

- Evaluate heat environments in specific activities using highresolution WBGT data (e.g., school activities, labor, outdoor events)
- Validate the epidemiological relevance of indicators such as AREP and cumulative heat exposure
- Incorporate more sustainable cooling strategies, especially for elderly care facilities (e.g., rooftop sprinklers, outdoor shading devices, electric fans) (Jay et al. 2021)
- Extend the approach to other countries/regions and apply alternative thermal indices (e.g., UTCI, SET*)

Reference

- 1. Japan Meteorological Agency. 気象庁.大雨や猛暑日など(極端現象)のこれまでの変化. https://www.data.jma.go.jp/cpdinfo/extreme/extreme p.html.
- 2. Japan Meteorological Agency. 2024年の猛暑日・真夏日などの日数. https://www.data.jma.go.jp/stats/stat/202415/tem_ctg_days_202415.html.
- 3. Fire and Disaster Management Agency.令和6年(5月~9月)の熱中症による救急搬送状況. https://www.fdma.go.jp/pressrelease/houdou/items/5e1477ede39c740a0a3a6f51c5b4d964e1a 98c52.pdf.
- 4. N. Ishizaki, Bias corrected climate scenarios over Japan based on CDFDM method using CMIP6, Ver.1.2, (2021). https://doi.org/10.17595/20210501.001.
- 5. Chen T and Guestrin C 2016 XGBoost: a scalable tree boosting system Proc. ACM SIGKDD Int. Conf. on Knowledge Discovery and Data Mining vol 13–17(Association for Computing Machinery) pp 785–94
- 6. Takakura J, Fujimori S, Takahashi K, Hijioka Y and Honda Y 2019 Site-specific hourly resolution wet bulb globe temperature reconstruction from gridded daily resolution climate variables for planning climate change adaptation measures Int. J. Biometeorol. 63 787–800
- 7. Oka et al. 2023 Launching criteria of 'Heatstroke Alert' in Japan according to regionality and age group. Environ. Res. Commun. 5 025002.
- 8. Otani, S., Sado, C., Konno, M., Tsuchiya, K., Maki, K., 2013. Social Discount Rates Applied to the Appraisal and Evaluation of Infrastructure Projects in Major Countries and International Organizations. Journal of Japan Society of Civil Engineers, Ser. D3 (Infrastructure Planning and Management) 69, I 163-I 171. https://doi.org/10.2208/jscejipm.69.I 163
- 9. Fujimi, T., Kono, T., Tatano, H. & Kakimoto, R. Meta-Analysis on Value of Statistical Life in Japan. Japanese Journal of JSCE 79, (2023)

Reference

- 11. Beniko, M., Nakai, H., 2022. Examining the promotion method of air conditioner use for elderly people by cost difference between hospitalization for heat stroke and the electric bill by air conditioner. Japanese Journal of Disaster Medicine 27, 13–17. https://doi.org/10.51028/jjdisatmed.27.113
- 12. Tokyo Metropolitan Government. A Functional Balance Sheet The Role of Emergency Services and Balance Sheets (in Japanese). https://www.zaimu.metro.tokyo.lg.jp/documents/d/zaimu/20040727_kinousurubaransusiito-kyuukyuujigyou-honbun (2004).
- 13. Tokyo Metropolitan Medical Examiner's Office. Summer Heat Stroke Fatalities (in Japanese). https://www.hokeniryo.metro.tokyo.lg.jp/shisetsu/jigyosyo/kansatsu/heatstroke.
- 14. Stern, N., 2006. Stern Review: The Economics of Climate Change. HM Treasury, 1 Horse Guards Road, London, SW1A 2HQ, public.enquiries@hm-treasury.gsi.gov.uk, London.
- 15. Jay, O., Capon, A., Berry, P., Broderick, C., de Dear, R., Havenith, G., Honda, Y., Kovats, R.S., Ma, W., Malik, A., Morris, N.B., Nybo, L., Seneviratne, S.I., Vanos, J., Ebi, K.L., 2021. Reducing the health effects of hot weather and heat extremes: from personal cooling strategies to green cities. The Lancet 398, 709–724. https://doi.org/10.1016/S0140-6736(21)01209-5